

**TRINCHERA WATER CONSERVANCY DISTRICT  
FINANCIAL STATEMENTS**

**December 31, 2023**



**Wall,  
Smith,  
Bateman** Inc.  
Certified Public Accountants

**TRINCHERA WATER CONSERVANCY DISTRICT**  
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**December 31, 2023**

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# INDEPENDENT AUDITORS' REPORT



Wall,  
Smith,  
Bateman Inc.

To the Board of Directors  
Trinchera Water Conservancy District  
Blanca, Colorado

## *Opinions*

We have audited the financial statements of the governmental activities, the business-type activities, and each major fund of the Trinchera Water Conservancy District (the District), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the District, as of December 31, 2023, and the respective changes in financial position, and where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## *Auditors' Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an Auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is

**Certified Public Accountants**

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not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Management has omitted the management's discussion analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the General Fund budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States

of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The proprietary fund budgetary comparison schedule is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the proprietary fund budgetary comparison schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*Wall, Smith, Bateman Inc.*

Wall, Smith, Bateman Inc.  
Alamosa, Colorado

September 11, 2024

**TRINCHERA WATER CONSERVANCY DISTRICT**

**BASIC FINANCIAL STATEMENTS**

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**STATEMENT OF NET POSITION**  
**December 31, 2023**

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>TOTAL</b>
<b>ASSETS</b>			
<b>Current Assets</b>			
Cash and Cash Equivalents	\$ 72,617	\$ 1,111,959	\$ 1,184,576
Assessments Receivable	-	484,329	484,329
Property Taxes Receivable	39,912	20,937	60,849
<b>Total Current Assets</b>	<b>112,529</b>	<b>1,617,225</b>	<b>1,729,754</b>
<b>Noncurrent Assets</b>			
Capital Assets, not being depreciated	-	3,192,230	3,192,230
Leased Assets, not being amortized	-	200,000	200,000
Leased Assets, net of accumulated amortization	-	38,325	38,325
<b>Total Noncurrent Assets</b>	<b>-</b>	<b>3,430,555</b>	<b>3,430,555</b>
<b>TOTAL ASSETS</b>	<b>112,529</b>	<b>5,047,780</b>	<b>5,160,309</b>
<b>LIABILITIES</b>			
<b>Current Liabilities</b>			
Other Liabilities	-	25,000	25,000
Current Portion Lease Payable	-	10,080	10,080
Current Portion Note Payable - CWCB	-	54,630	54,630
<b>Total Current Liabilities</b>	<b>-</b>	<b>89,710</b>	<b>89,710</b>
<b>Long-term Liabilities</b>			
Lease Payable	-	20,576	20,576
Note Payable - CWCB	-	3,029,951	3,029,951
<b>Total Long-term Liabilities</b>	<b>-</b>	<b>3,050,527</b>	<b>3,050,527</b>
<b>TOTAL LIABILITIES</b>	<b>-</b>	<b>3,140,237</b>	<b>3,140,237</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable Revenue- Property Tax	39,912	20,937	60,849
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>39,912</b>	<b>20,937</b>	<b>60,849</b>
<b>NET POSITION</b>			
Net Investment in Capital Assets	-	315,318	315,318
Restricted:			
Tabor Reserve	1,027	-	1,027
Unrestricted	71,590	1,571,288	1,642,878
<b>TOTAL NET POSITION</b>	<b>\$ 72,617</b>	<b>\$ 1,886,606</b>	<b>\$ 1,959,223</b>

The accompanying notes are an integral part of this financial statement.

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**STATEMENT OF ACTIVITIES**  
**For the Year Ended December 31, 2023**

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<b>Primary Government:</b>							
<b>Governmental Activities:</b>							
General Government	\$ 40,008	\$ -	\$ -	\$ -	\$ (40,008)	\$ -	\$ (40,008)
<b>Total Governmental Activities</b>	40,008	-	-	-	(40,008)	-	(40,008)
<b>Business-Type Activities:</b>							
Enterprise Fund	363,662	497,055	-	-	-	133,393	133,393
<b>Total Business-Type Activities</b>	363,662	497,055	-	-	-	133,393	133,393
<b>Total Primary Government</b>	\$ 403,670	\$ 497,055	\$ -	\$ -	(40,008)	133,393	93,385
<b>General Revenues:</b>							
Taxes:							
General Property Taxes and SOT Taxes					33,238	18,784	52,022
Interest					-	-	-
Miscellaneous					-	2,555	2,555
<b>Total General Revenues</b>					33,238	21,339	54,577
Change in Net Position					(6,770)	154,732	147,962
<b>Net Position - Beginning of Year</b>					79,387	1,731,874	1,811,261
<b>Net Position - Ending</b>					\$ 72,617	\$ 1,886,606	\$ 1,959,223

The accompanying notes are an integral part of this financial statement.

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**GOVERNMENTAL FUND**  
**BALANCE SHEET**  
**For the Year Ended December 31, 2023**

	<b>GENERAL FUND</b>
<b>ASSETS</b>	
Cash and Cash Equivalents	\$ 72,617
Property Taxes Receivable	39,912
<b>TOTAL ASSETS</b>	<b>\$ 112,529</b>
<b>LIABILITIES</b>	
Other Liabilities	\$ 25,000
<b>TOTAL LIABILITIES</b>	25,000
<b>DEFERRED INFLOWS OF RESOURCES - CURRENT</b>	
Unavailable Revenue- Property Tax	39,912
<b>FUND BALANCE</b>	
Restricted:	
Tabor Reserve	1,027
Assigned:	
Designated for Subsequent Year Expenditures	4,366
Unassigned	67,224
<b>TOTAL FUND BALANCE</b>	72,617
<b>TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES, AND FUND BALANCE</b>	<b>\$ 137,529</b>

The accompanying notes are an integral part of this financial statement.

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**GOVERNMENTAL FUNDS**  
**STATEMENT OF REVENUES, EXPENDITURES, AND**  
**CHANGES IN FUND BALANCE**  
**For the Year Ended December 31, 2023**

	<b>GENERAL FUND</b>
<b>REVENUES</b>	
Taxes	\$ 33,238
Interest Income	-
	-
<b>TOTAL REVENUES</b>	33,238
<b>EXPENDITURES</b>	
General Government	
Salaries and Fringe	14,063
Office Expense	3,793
Professional Services	17,250
Other	4,902
	40,008
<b>TOTAL EXPENDITURES</b>	40,008
Net Change in Fund Balance	(6,770)
<b>Fund Balance at Beginning of Year</b>	79,387
<b>Fund Balance at End of Year</b>	\$ 72,617

The accompanying notes are an integral part of this financial statement.

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**ENTERPRISE FUND**  
**STATEMENT OF NET POSITION**  
**December 31, 2023**

	<b>Groundwater Management SubDistrict</b>
<b>ASSETS</b>	
<b>Current Assets</b>	
Cash and Cash Equivalents	\$ 1,111,959
Assessments Receivable	484,329
Property Tax Receivable	20,937
Total Current Assets	1,617,225
<b>Noncurrent Assets</b>	
Capital Assets, not being depreciated	3,192,230
Leased Assets, not being amortized	200,000
Leased Assets, net of accumulated amortization	38,325
Total Noncurrent Assets	3,430,555
<b>TOTAL ASSETS</b>	<b>5,047,780</b>
<b>LIABILITIES</b>	
<b>Current Liabilities</b>	
Accounts Payable	25,000
Current Portion Lease Payable	10,080
Current Portion Note Payable - CWCB	54,630
Total Current Liabilities	89,710
<b>Long-Term Liabilities</b>	
Lease Payable	20,576
Note Payable - CWCB	3,029,951
Total Long-Term Liabilities	3,050,527
<b>TOTAL LIABILITIES</b>	<b>3,140,237</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Unavailable Revenue - Property Taxes	20,937
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>20,937</b>
<b>NET POSITION</b>	
Net Investment in Capital Assets	315,318
Unrestricted	1,571,288
<b>TOTAL NET POSITION</b>	<b>\$ 1,886,606</b>

The accompanying notes are an integral part of this financial statement.

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**ENTERPRISE FUND**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**For the Year Ended December 31, 2023**

	<b>Groundwater Management SubDistrict</b>
<b>OPERATING REVENUE</b>	
Taxes	\$ 18,784
Administrative Fee	90,000
Assessments - Pumping Fees	367,363
Contracts - Pumping Fees	39,692
Well User Fee	206
Miscellaneous Income	2,349
	518,394
<b>Total operating revenue</b>	<b>518,394</b>
<b>OPERATING EXPENSES</b>	
Professional Fees	96,049
Forbearance Agreements	101,184
Replacement Water	108,150
Miscellaneous	466
Amortization Expense	10,220
Repairs & Maintenance	14,068
Groundwater Level Network	5,847
	335,984
<b>Total operating expenses</b>	<b>335,984</b>
Operating Income (Loss)	182,410
<b>NONOPERATING EXPENSES</b>	
Interest Expense	(5,388)
Debt Issuance Costs	(22,290)
	(27,678)
Net Income (Loss)	154,732
<b>Net Position at Beginning of Year</b>	<b>1,731,874</b>
<b>Net Position at End of Year</b>	<b>\$ 1,886,606</b>

The accompanying notes are an integral part of this financial statement.

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**ENTERPRISE FUND**  
**STATEMENT OF CASH FLOWS**  
**For the Year Ended December 31, 2023**

	<b>Groundwater Management SubDistrict</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Cash Received from Administration and Pumping Fees	\$ 568,174
Cash Received from Taxes	18,784
Cash Received from Other Revenues	27,473
Cash Payments for Water Management Expenses	(102,584)
Cash Payments for Professional Services	(96,515)
Cash Payments for Repairs	(19,915)
	395,417
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<b>395,417</b>
<b>NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES</b>	
Reimbursement to General Fund	-
	-
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Acquisition of Capital Assets	(2,371,015)
Interest Expense	(5,388)
Debt Service Fees	(22,290)
Lease Payments	(109,944)
Loan Proceeds	2,569,883
	61,246
<b>NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES</b>	<b>61,246</b>
<b>NET CASH PROVIDED (USED) BY INVESTING ACTIVITIES</b>	<b>-</b>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	<b>456,663</b>
<b>Cash and Cash Equivalents, Beginning of Year</b>	<b>655,296</b>
<b>Cash and Cash Equivalents, End of Year</b>	<b>\$ 1,111,959</b>
<b>OPERATING INCOME (LOSS)</b>	<b>\$ 182,410</b>
<b>Adjustments to Reconcile Operating Income to Net Cash Provided (used) by Operating Activities:</b>	
Amortization Expense	10,220
Change in Assets and Liabilities	
(Increase) Decrease in Accounts Receivable	15,748
(Increase) Decrease in Due From Other Funds	24,918
(Increase) Decrease in Due From Other Governments	55,371
(Increase) Decrease in Prepaid Expenses	120,000
Increase (Decrease) in Accounts Payable	(13,250)
	395,417
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<b>\$ 395,417</b>

The accompanying notes are an integral part of this financial statement.

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accounting and reporting policies of the Trinchera Water Conservancy District (the District) reflected in the accompanying financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments. Accounting principles generally accepted in the United States of America for local governments are those promulgated by the Governmental Accounting Standards Board (GASB) in *Governmental Accounting and Financial Reporting Standards*.

**REPORTING ENTITY**

***Primary Government***

The District was formed by decree of the District Court in 1968. The District is governed by a board of directors appointed by the district judge for Costilla County. In September 2008, the Trinchera SubDistrict was decreed and organized by the District Court. The District Court for Water Division No. 3 (“Water Court”) entered an order confirming the SubDistrict’s ability to submit a plan of water management.

The SubDistrict was created to offer services to conserve and stabilize the water supply and groundwater storage in the aquifer underlying its boundaries for existing irrigation, domestic, municipal, power, manufacturing, and other beneficial uses within its boundaries.

***Component Units***

The District’s combined financial statements include the accounts of all District operations. The criteria for including organizations as component units within the District’s reporting entity, as set forth in Section 2100 of GASB’s *Codification of Governmental Accounting and Financial Reporting Standards*, include whether:

- The organization is legally separate (can sue and be sued in their own name)
- The District holds the corporate powers of the organization
- The District appoints a voting majority of the organization’s board
- The District is able to impose its will on the organization
- The organization has the potential to impose a financial benefit/burden on the District
- There is fiscal dependency by the organization on the District
- The organization is financially accountable to the District
- The organization receives or holds funds that are for the benefit of the District; and the District has access to a majority of the funds held; and the funds that are accessible are also significant to the District

Based on the aforementioned criteria, the District has no component units.

**GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The government-wide financial statements include the statement of net position and the statement of activities. Government-wide statements report information on all of the activities of the District. Mainly taxes and intergovernmental revenues support governmental activities and fees paid by water users support business type activities.

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

The statement of activities reflects the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable within a specific function. Program revenues include:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

Taxes and other items not properly included in program revenues are reported as general revenues.

Separate financial statements are provided for the governmental funds and proprietary funds. The emphasis of fund financial statements is on major governmental funds and enterprise funds, each reported as a separate column.

**MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants are recognized as revenue when all applicable eligibility requirements, imposed by the provider, are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, claims and judgments, are recorded only when payment is due.

The District reports the following major governmental fund:

- The **General Fund** is the general operating fund of the District. It accounts for all financial resources of the general government.

Certain eliminations have been made as prescribed by the GASB Statement No. 34 in regards to interfund activities, payables, and receivables. All internal balances in the statement of net position have been eliminated.

Proprietary fund financial statements are used to account for activities, which are similar to those often found in the private sector. The measurement focus is upon determination of net income, financial position, and cash flows. The District's proprietary fund includes the Groundwater Management SubDistrict. Sources of revenue consist of administration fees, and pumping fees assessed on landowners within the Subdistrict.

The proprietary fund is accounted for using the accrual basis of accounting as follows:

- Revenues are recognized when earned, and expenses are recognized when the liabilities are incurred.
- Current year contributions, administrative expenses, and premium payments, which are not received or paid until the subsequent year, are accrued.

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District reports the following major enterprise fund:

- The *Enterprise Fund* accounts for fees and expenses for operating, financing, and maintaining the Subdistrict.

**ASSETS, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION/FUND BALANCE**

***Cash***

The District's cash and cash equivalents are considered to be cash in bank, certificates of deposit, and liquid investments with an initial maturity of three months or less.

***Receivables/Payables Due To/From Other Funds***

Balances that originate from current lending/borrowing arrangements between funds are referred to as "Due To/From Other Funds."

***Prepaid Items***

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

***Capital Assets***

The District defines capital assets with an initial, individual cost of more than \$5,000 and a useful life of more than one year. Depreciation is computed on a straight-line basis over the estimate useful life of the assets. Estimated useful lives may vary depending on the asset. Capital assets are recorded at historical cost or estimated historical cost if purchase or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

***Property Taxes***

Property taxes attach as an enforceable lien on property as of January 1 each year. The taxes are payable in two installments on February 28 and June 15 or in full on April 30. The County Treasurer bills and collects all property taxes for the District. Property tax revenue is recognized by the District to the extent it results in a current receivable.

The 2023 property tax levy due on January 1, 2024, has been recorded as a receivable and corresponding deferred inflow of resources in the financial statements.

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

***Assessments and Contracts– Groundwater Management SubDistrict***

Assessments attach as an enforceable lien on property as of January 1 each year. The Groundwater Management SubDistrict assesses fees on overall groundwater consumptive use allocation. The SubDistrict assessed an administrative fee of \$500 per well and a pumping fee of \$30.36 per acre foot of which 83% is applied against the current year allocation and 17% is applied against the average past consumptive use based on diversion records between 2009 and 2020.

The aforementioned fees are based on several variables and are subject to an appeals process by the landowner. The appeal can cause an adjustment to revenue.

Contracts are negotiated with commercial entities and the overall allotment is charged in the year of availability. The SubDistrict charged an administrative fee of \$500 per well and a pumping fee of \$60.72 per acre foot of allotted in the contract.

***Deferred Inflows***

In addition to liabilities, the statement of net position reports a separate section of deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to future periods and will not be recognized as an inflow of resources (revenue) until that time.

***Encumbrances***

The District does not record purchase orders in the accounting system. Unfulfilled purchase commitments outstanding at the end of the budget year are re-budgeted in the succeeding year. End of the year fund balance intended to be used in the succeeding year is reported as designated fund balance.

***Net Position***

Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position should be displayed in the following three components:

- *Net investment in capital assets* – consists of capital assets, net accumulated depreciation, reduced by the outstanding balances of any borrowings that are attributable to the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related debt should be included in this component of net position.
- *Restricted* – consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Restricted assets consist of assets that have limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.
- *Unrestricted* – consists of the net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted components of net position.

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

***Fund Balance***

Fund balances are reported based on the extent to which the District is bound to honor constraints for the specific purposes on which amounts in the fund can be spent. Fund balances are classified in one of the five categories:

- *Nonspendable Fund Balance*- are amounts that cannot be spent because they are not in spendable form- such as inventory and prepaid insurance.
- *Restricted Fund Balance*- are restricted when constraints placed on the use of resources are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.
- *Committed Fund Balance*- are amounts that can only be used for specific purposes as a result of constraints imposed by the Board of Directors, the highest level of decision making authority. Committed amounts cannot be used for any other purpose unless the Board removed those constraints by taking the same type of action. Committed fund balances differ from restricted balances because the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.
- *Assigned Fund Balance*- are amounts a government intends to use for a specific purpose; intent can be expressed by the Board of Directors or by an official or body to which the governing body delegates the authority.
- *Unassigned Fund Balance*- are amounts that are available for any purpose; these amounts are reported only in the General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the District considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, and unassigned fund balances are available, the District considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Directors has provided otherwise in its commitment or assignment actions.

***Use of Estimates***

The preparation of the financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

***Leases***

Lessee: The District recognizes a lease liability and an intangible right-to-use lease assets in the government-wide and proprietary fund financial statements. The District recognizes lease liabilities with an initial, individual value of \$5,000 or more.

At the commencement of a lease, the District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of the lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

Key estimates and judgements related to leases include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease terms, (3) lease payments.

- The District uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the District generally uses its incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the leases. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the District is reasonably certain to exercise.

The District monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital asset and lease liabilities are reported with long-term debt on the statement of net position.

***New Accounting Pronouncements***

During fiscal year 2023, the District adopted the provisions of GASB Statement No. 96, *Subscription-Based Information Technology Arrangement (SBITA)*, that establishes that a SBITA is defined as a contract that conveys control of the right to use another party's (a SBITA vendor's) information technology (IT) software, alone or in combination with tangible capital assets (the underlying IT assets), as specified in the contract for a period of time in exchange or exchange-like transaction. This standard requires governmental entities to record a subscription liability and an intangible right-to-use subscription asset for those contracts for the subscription term. This standard does not have a material effect on the financial statements of the District.

**NOTE 2 STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

***Budgets and Budgetary Accounting***

Trinchera Water Conservancy District follows the procedures set forth in the Colorado Local Budget Law when preparing annual budgets for each fund. Budget procedures include:

- 1) Preparation of budget documents by administrative staff shall be submitted to the Board.
- 2) Publication of a notice stating that the budget is available for public inspection.
- 3) Discussion of the budget in a meeting open to the public.
- 4) Adoption of the budget in a public meeting by appropriate resolution.

Formal budgetary integration is employed as a management control device for all funds of the District. All fund budgets are adopted on a basis consistent with U.S. generally accepted accounting principles (GAAP). The total expenditures for each fund cannot exceed the budgeted amount unless a supplemental appropriation is adopted. The District did not adopt supplemental appropriations during 2023. All budget amounts presented reflect the original budget and the final amended budget, if applicable.

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

***Stewardship***

Total expenditures exceeded budgeted appropriations in the General Fund by \$4,723. This may be a violation of Colorado Revised Statutes 29-1-110.

**NOTE 3 CASH AND DEPOSITS**

***Cash and Deposits***

A summary of Cash and Deposits for the District are as follows:

Cash in Bank	<u>\$ 1,184,576</u>
	<u><u>\$ 1,184,576</u></u>

Colorado State Statutes govern the District's deposits of cash. The statutes specify eligible depositories for public cash deposits, which must be Colorado institutions and must maintain federal insurance (FDIC) on deposits held. The Colorado Public Deposit Protection Act (PDPA), requires that all units of local government deposit cash in eligible public depositories, determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized in accordance with the PDPA. PDPA allows the institution to create a single collateral pool for all public funds to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least 102% of the aggregate uninsured deposits. All deposits in 2023 were in eligible public depositories, as defined by the Public Deposit Protection Act of 1989.

***Custodial Credit Risk***

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk. As of December 31, 2023, \$833,085 was exposed to custodial credit risk. Deposits exposed to credit risk are collateralized with securities held by the pledging financial institutions through PDPA.

**NOTE 4 PROPERTY TAXES RECEIVABLE**

At December 31, 2023, the District had an estimated property tax receivable in the General Fund of approximately \$39,912 and in the SubDistrict of \$20,937.

**NOTE 5 ASSESSMENTS RECEIVABLE**

The Groundwater Management SubDistrict assessed fees on August 24, 2023. The SubDistrict is still refining the assessment computation and has an estimated uncollectable amount of \$0. Assessments receivable consist of the following fees:

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

Previous year uncollected	\$ 29,681
2023 Assessments	454,648
	454,648
Total Assessments Receivable	\$ 484,329

**NOTE 6 CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2023, was as follows:

	Balance 12/31/2022	Additions	Deletions	Balance 12/31/2023
<b>BUSINESS-TYPE ACTIVITIES</b>				
Capital assets not being depreciated				
Construction in Progress	\$ 821,215	\$ 10,229	\$ -	\$ 831,444
Land with Water Rights	-	2,360,786	-	2,360,786
Total capital assets not being depreciated	821,215	2,371,015	-	3,192,230
Leased assets not being amortized				
Wells and Water	200,000	-	-	200,000
Total leased assets not being amortized	200,000	-	-	200,000
Leased assets being amortized				
Water Storage	51,100	-	-	51,100
Total leased assets being amortized	51,100	-	-	51,100
Less accumulated amortization for:				
Water Storage	2,555	10,220	-	12,775
Total accumulated amortization	2,555	10,220	-	12,775
<b>BUSINESS-TYPE ACTIVITIES</b>				
<b>CAPITAL ASSETS, NET</b>	<b>\$ 1,069,760</b>	<b>\$ 2,360,795</b>	<b>\$ -</b>	<b>\$ 3,430,555</b>

**NOTE 7 LONG-TERM LIABILITIES**

***Changes in Long-Term Liabilities***

The following is a summary of long-term debt transactions for the year ended December 31, 2023:

	Balance 12/31/2022	Additions	Deletions	Balance 12/31/2023	Due Within One Year
<i>Business-type activities:</i>					
Notes Payable	\$ 514,698	\$ 2,569,883	\$ -	\$ 3,084,581	\$ 54,630
Leases Payable	140,600	-	109,944	30,656	10,080
Total Business-type activities	\$ 655,298	\$ 2,569,883	\$ 109,944	\$ 3,115,237	\$ 64,710

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

***Colorado Water Conservation Board Loans Payable***

The SubDistrict obtained a \$986,770, 1.4% interest, 30-year loan in 2022 to provide financing for the Augmentation Pipeline project. The loan is secured by water activity revenue of the Groundwater Management SubDistrict of the Trinchera Water Conservancy District. The first draw on this loan occurred in 2022 and the balance at December 31, 2023 was \$833,291. Payment initiation and maturity dates will be determined upon substantial project completion. The District has five years from the effective date of the loan to complete the project. There is no payment schedule available as of December 31, 2023.

The SubDistrict obtained a \$2,251,290, 2.1% interest, 30-year loan in 2023 to provide financing for the Alpha Hay Farms Augmentation project. The loan is secured by water activity revenue of the Groundwater Management SubDistrict of the Trinchera Water Conservancy District. Payments are to be made annually in the amount of \$101,907 beginning June 1, 2024. Final payment is due in June 2053.

The annual debt service for the loan is as follows:

	Principal	Interest	Total
2024	\$ 54,630	\$ 47,277	\$ 101,907
2025	55,777	46,130	101,907
2026	56,949	44,959	101,907
2027	58,145	43,763	101,907
2028	59,366	42,542	101,907
2029-2033	316,061	193,476	509,537
2034-2038	350,671	158,866	509,537
2039-2043	389,071	120,466	509,537
2044-2048	431,675	77,862	509,537
2049-2053	478,945	30,591	509,537
Total	\$ 2,251,290	\$ 805,930	\$ 3,057,220

***Leases Payable***

The Groundwater Management SubDistrict enters into leases to access wells, water rights, and water storage. The SubDistrict has recognized a lease liability as of December 31, 2023 for the terms of the leases summarized below:

*Natural Prairie Lease* – On March 15, 2022, the SubDistrict entered into a three-year lease agreement with Natural Prairie Colorado Farmland Holdings LLC for wells and water rights. The lease does not have a renewal option. The two payments of \$100,000 are not subject to adjustment. As of December 31, 2023 the lease liability balance is at \$0, after the 2023 lease payment was paid.

*San Luis Valley Irrigation District* - On April 1, 2022, the SubDistrict entered into a 5-year lease agreement with the San Luis Valley Irrigation District for water storage in Rio Grande Reservoir. The SubDistrict has the option to renew for an additional five-year term following the end of the initial five-year term. Annual payments of \$10,500 are subject to adjustment by applying the CPI. In addition, the SubDistrict will also pay \$25 per acre foot of storage

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

used in excess of the firm storage amount which has not been included in the recognized lease liability. The liability balance as of December 31, 2023 is \$30,656.

The future minimum lease payments for all leases are as follows:

	Principal	Interest	Total
2024	\$ 10,080	\$ 420	\$ 10,500
2025	10,218	282	10,500
2026	10,358	142	10,500
	\$ 30,656	\$ 844	\$ 31,500

**NOTE 8 RELATED PARTY TRANSACTIONS**

The SubDistricts responsibilities include the creation of a plan of water management and to work in conjunction with the Trinchera Water Conservation District. The board members are made up of landowners or legal representatives of the landowners within the boundaries of the SubDistrict. As part of the Groundwater Management Plan there are programs to incentivize the reduction of irrigation water use and restore the critical balance between supply and demand. In the ordinary course of business, the SubDistrict may have transactions with its board members. In the opinion of management, such transactions were on substantially the same terms as those prevailing at the time of comparable transactions with other persons and did not present any unfavorable features to the SubDistrict.

**NOTE 9 TABOR EMERGENCY RESERVE**

Colorado voters passed an amendment to the State constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation. The District believes it is in compliance with the requirements of the amendment.

Fiscal year spending and revenue limits are determined based on the prior years' spending adjusted for inflation and local growth. Revenue in excess of the limit must be refunded unless the voters approve retention of such revenue.

The amendment also requires that Emergency Reserves be established. These reserves must be at least 3% of fiscal year spending. This Emergency Reserve has been presented as a restricted net position/fund balance in the financial statements. The District is not allowed to use the Emergency Reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

**NOTE 10 RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. There have been no significant reductions in insurance coverage. Settled claims from these risks have not exceeded commercial insurance coverage for the current year or the three prior years.

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS**  
**December 31, 2023**

**NOTE 11 SUBSEQUENT EVENTS**

At its March 13, 2024 meeting the CWCB approved a Project Loan to the Groundwater Management Subdistrict of Trinchera Water Conservancy District, in an amount up to \$2,300,000 for water rights purchase. CWCB's origination fee of 1% in the amount of \$23,000 was added to the base amount of the loan resulting in a total loan amount of \$2,323,000 at an interest rate of 2.10% per annum for a repayment term of 30 years. The loan is secured by water activity revenue.

On February 21, 2024, the storage lease agreement with San Luis Valley Irrigation District was replaced with a 20-year lease agreement with additional space available storage for \$25,750 per year for the first five years, increased subject to CPI adjustment at five year increments thereafter. The lease can be renewed for an additional five years.

# **TRINCHERA WATER CONSERVANCY DISTRICT**

## **REQUIRED SUPPLEMENTARY INFORMATION**

In addition to the basic financial statements,  
A budgetary comparison schedule is required  
for the General Fund.

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**

**GENERAL FUND**

**For the Year Ended December 31, 2023**

	<b>BUDGETED AMOUNTS</b>		<b>ACTUAL</b>	<b>VARIANCE WITH</b>
	<b>ORIGINAL</b>	<b>FINAL</b>		<b>FINAL BUDGET</b>
				<b>POSITIVE</b>
				<b>(NEGATIVE)</b>
<b>REVENUES</b>				
Taxes	\$ 30,154	\$ 30,154	\$ 33,238	\$ 3,084
Interest Income	640	640	-	(640)
<b>TOTAL REVENUES</b>	<b>30,794</b>	<b>30,794</b>	<b>33,238</b>	<b>2,444</b>
<b>EXPENDITURES</b>				
General Government				
Salaries and Fringe	17,663	17,663	14,063	3,600
Travel	500	500	-	500
Office Expense	2,225	2,225	3,793	(1,568)
Professional Services	5,700	5,700	17,250	(11,550)
Other	1,350	1,350	3,140	(1,790)
Gound Water Level Network	5,847	5,847	-	5,847
Special Projects	2,000	2,000	1,762	238
Capital Outlay	-	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>35,285</b>	<b>35,285</b>	<b>40,008</b>	<b>(4,723)</b>
Change in Net Position	(4,491)	(4,491)	(6,770)	(2,279)
<b>Fund Balance at Beginning of Year</b>	<b>66,734</b>	<b>66,734</b>	<b>79,387</b>	<b>12,653</b>
<b>Fund Balance at End of Year</b>	<b>\$ 62,243</b>	<b>\$ 62,243</b>	<b>\$ 72,617</b>	<b>\$ 10,374</b>

**Notes to Required Supplementary Information**

The basis of budgeting is the same as GAAP.

This schedule is measured on the GAAP basis.

**TRINCHERA WATER CONSERVANCY DISTRICT**

**SUPPLEMENTARY INFORMATION**

**TRINCHERA WATER CONSERVANCY DISTRICT**  
**SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN**  
**NET POSITION - BUDGET AND ACTUAL (NON-GAAP)**  
**GROUNDWATER MANAGEMENT SUBDISTRICT**  
**For the Year Ended December 31, 2023**

	<b>BUDGETED AMOUNTS</b>		<b>ACTUAL</b>	<b>VARIANCE WITH</b>
	<b>ORIGINAL</b>	<b>FINAL</b>		<b>FINAL BUDGET</b>
				<b>POSITIVE</b>
				<b>(NEGATIVE)</b>
<b>OPERATING REVENUE</b>				
Taxes	\$ 20,333	\$ 20,333	\$ 18,784	\$ (1,549)
Administrative Fee	92,500	92,500	90,000	(2,500)
Assessments - Pumping Fees	351,994	351,994	367,363	15,369
Contracts - Pumping Fees	30,239	30,239	39,692	9,453
Other	11,306	11,306	2,555	(8,751)
<b>Total operating revenue</b>	<b>506,372</b>	<b>506,372</b>	<b>518,394</b>	<b>12,022</b>
<b>OPERATING EXPENSES</b>				
Professional Fees	107,000	107,000	96,049	10,951
Forbearance Agreements	100,000	100,000	101,184	(1,184)
Pipeline Project	35,000	35,000	-	35,000
Replacement Water	221,422	221,422	108,150	113,272
Miscellaneous	650	650	466	184
Repairs & Maintenance	16,000	16,000	14,068	1,932
Groundwater Level Network	64,000	64,000	5,847	58,153
Amortization Expense	-	-	10,220	(10,220)
<b>Total operating expenses</b>	<b>544,072</b>	<b>544,072</b>	<b>335,984</b>	<b>208,088</b>
Operating income (loss)	(37,700)	(37,700)	182,410	(196,066)
<b>NONOPERATING REVENUE (EXPENSES)</b>				
Lease Payments	(101,907)	(101,907)	(109,944)	(8,037)
Debt Service Fees	(40,508)	(40,508)	(22,290)	18,218
Interest Expense	-	-	(5,388)	(5,388)
Loan Proceeds	2,251,290	2,251,290	2,251,290	-
Capital Outlay	(2,251,290)	(2,251,290)	(2,360,786)	(109,496)
<b>Total nonoperating revenues (expenses)</b>	<b>(142,415)</b>	<b>(142,415)</b>	<b>(247,118)</b>	<b>(104,703)</b>
Change in Net Position - Budget Basis			(64,708)	<u>\$ (196,066)</u>
Less: Loan Proceeds			(2,251,290)	
Add: Capital Outlay			2,360,786	
Add: Lease Payments			109,944	
Change in Net Position			154,732	
<b>Net Position at Beginning of Year</b>	<b>725,000</b>	<b>725,000</b>	<b>1,731,874</b>	<b>1,006,874</b>
<b>Net Position at End of Year</b>	<b>\$ 544,885</b>	<b>\$ 544,885</b>	<b>\$ 1,886,606</b>	<b>\$ 1,341,721</b>

The accompanying notes are an integral part of this financial statement.